Draft Modification Report

P382 'Amendments to the BSC to reflect the United Kingdom's withdrawal from the European Union without a deal'

The Balancing and Settlement Code (BSC) contains multiple references to European Union (EU) legislation and bodies. Additionally, it also contains text introduced as a result of implementing various EU legislation. Retaining these references and text following the United Kingdom's (UK's) withdrawal from the EU without a deal ('no-deal Brexit') will mean that the BSC is no longer technically accurate.

The BSC Panel initially recommends approval of P382

This Modification is expected to impact:

BSCCo



289/08

P382 Draft Modification Report

4 April 2019

Version 1.0

Page 1 of 18

Contents

1	Summary	3	
2	Why Change?	4	
3	Solution	6	
4	Impacts & Costs	9	
5	Implementation	10	
6	Panel's Initial Discussions	12	
7	Report Phase Consultation Responses	13	
8	Recommendations	14	
App	Appendix 1: Glossary & References15		
App	Appendix 2: Further scenarios17		

About This Document

This is the P382 Draft Modification Report, which ELEXON will present to the Panel at its meeting on 11 April 2019. It includes the responses received to the Report Phase Consultation on the Panel's initial recommendations. The Panel will consider all responses, and will agree a final recommendation to the Authority on whether the change should be made.

There are three parts to this document:

- This is the main document. It provides details of the solution, impacts, costs, benefits/drawbacks and proposed implementation approach. It also summarises the Workgroup's key views on the areas set by the Panel in its Terms of Reference, and contains details of the Workgroup's membership and full Terms of Reference.
- Attachment A contains the draft redlined changes to the BSC for P382.
- Attachment B contains the full responses received to the Panel's Report Phase Consultation.



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289/08

P382 Draft Modification Report

4 April 2019

Version 1.0

Page 2 of 18

1 Summary

Why Change?

The BSC will remain operable in the event of leaving the EU without a deal but may be ambiguous if not updated to reflect legislative changes in the event of a no-deal Brexit.

Solution

Amend the BSC to reflect changes caused by the no-deal Statutory Instruments (SIs) to remove any potential ambiguity for users not familiar with Brexit legislation. However, we will keep parts of the BSC relating to:

- Trans European Replacement Reserve Exchange (TERRE);
- Capacity Allocation and Congestion Management (CACM); and
- Transparency.

As the UK's future relationship will be re-negotiated following exit day, these provisions may be required later. For the sake of efficiency, we consider it better that they 'lay dormant' within the BSC for now rather than removing them and having to re-insert later.

Impacts & Costs

The only cost will be to change the relevant sections of the BSC. There will be no impacts or costs for industry participants.

Implementation

The Panel initially recommend P382 is implemented on **7 May 2019**, the day after the Self-Governance window closes.

The Panel may like to consider amending the Implementation Date to **16 May 2019**. This allows for the Self-Governance window to close and for the standard scheduled Panel meeting on 9 May 2019 to be held, should any further Panel action be required for P382 (see section 5 for details).

Recommendation

The Panel initially unanimously believes that P382 better facilitates Applicable BSC Objectives (a), (d) and (e) and so should be **approved**. Their initial recommendation is that P382 should be implemented as a Self-Governance Modification.

289/08 P382 Draft Modification Report 4 April 2019

April 2019

Version 1.0

Page 3 of 18

2 Why Change?

Background

N.B. At the time of writing this Draft Modification Report on 1 April 2019, all statements of fact in this document are considered true.

The UK is due to withdraw from the EU at 23:00:00 on 12 April 2019 (exit day). The UK and EU have not agreed their relationship post exit day, meaning that the UK will leave the EU without continuance of previously applicable EU legislation – a 'no-deal Brexit'.

In this situation, from 23:00:01 on 12 April 2019 EU legislation will no longer apply in the UK, and EU bodies will no longer have authority in the UK. However, the <u>European Union</u> <u>Withdrawal Act (2018)</u> ('the Withdrawal Act') means that most EU legislation will continue to be operative after exit day until such time that said EU legislation is amended by UK law. The Withdrawal Act incorporates EU legislation into UK law (essentially 'cut and pasted') other than where the government has decreed that specific legislation will not be retained, for example, the Capacity Allocation Congestion Management (CACM) regulations will not be retained. The Withdrawal Act also allows the government to exclude specific articles within EU legislation i.e. designate specific Articles within EU legislation that will not apply in the event of 'no-deal'. The government is exercising its powers not to retain specific legislation and to modify retained EU legislation through Secondary Legislation: Statutory Instruments¹ (SIs).

Retention of EU legislation

The Secretary of State (SoS) for Business, Energy and Industrial Strategy (BEIS), in exercising powers conferred by the Withdrawal Act, laid five SIs before Parliament that apply to the Electricity Industry (and impact the Balancing and Settlement Code (BSC)):

- <u>Electricity and Gas (Powers to Make Subordinate Legislation) (Amendment) (EU</u>
 <u>Exit) Regulations 2018</u>
- <u>Electricity and Gas etc. (Amendment etc.) (EU Exit) Regulations 2019²</u>
- <u>Electricity and Gas (Market Integrity and Transparency) (Amendment) (EU Exit)</u>
 <u>Regulations 2019</u>
- <u>Electricity Network Codes and Guidelines (Markets and Trading) (Amendment) (EU</u>
 <u>Exit) Regulations 2019</u>
- <u>Electricity Network Codes and Guidelines (System Operation and Connection)</u> (<u>Amendment etc.</u>) (<u>EU Exit</u>) Regulations 2019

The Electricity and Gas (amendments) SI (bullet two) will amend the Electricity Act whereas the others will amend or revoke (not retain) EU legislation.

The Treasury has also laid several SIs. The one that impacts the BSC is the <u>Value Added</u> <u>Tax (Miscellaneous Amendments and Revocations) (EU Exit) Regulations 2019</u>. This SI has been made.

Unless referred to in any of the above SIs, any retained EU legislation affecting the BSC will be retained and essentially 'cut and paste' into UK law.

289/08 P382 Draft Modification Report 4 April 2019 Version 1.0 Page 4 of 18

¹ <u>https://www.parliament.uk/about/how/laws/secondary-legislation/</u>

² This SI will amend the Electricity Act, others will amend EU regulations

Changes to legislation impacting the BSC – i.e. where legislation is not retained			
Statutory Instrument	EU Regulation	Name used to cite EU Regulation within the SI	
Electricity and Gas (Powers to Make Subordinate Legislation)	Regulation (EC) No 714/2009	the Electricity Regulation	
(Amendment) (EU Exit) Regulations 2018	Regulation (EU) No 1227/2011	REMIT	
The Electricity and Gas (Market Integrity and	Regulation (EU) No 1227/2011	REMIT	
Transparency)(Amendment) (EU Exit) Regulations 2019	Regulation (EU) No 543/2013	the Transparency Regulation	

The 'Value Added Tax (Miscellaneous Amendments and Revocations) (EU Exit) Regulations 2019' amends an existing UK Order; <u>The Value Added Tax (Place of Supply of Goods)</u> Order 2004 (which has been amended), by replacing 'situated within the territory of a member State' with 'in the United Kingdom' in relation to the place of Supply of Electricity for Value Added Tax purposes.

All SIs that will impact the BSC have been made and will become UK law on exit day.

What is the issue?

The Withdrawal Act will allow the BSC to remain operative immediately following exit day. However, there will be technical inaccuracies, which may lead to confusion for anyone not familiar with the relevant Brexit legislation as described above and will need updating as soon as possible.

The BSC will not reflect where SIs have revoked EU legislation either completely or partially. References to EU Regulations will not reflect that they may have been amended by SIs and references to EU bodies will not be correct. However, it may be appropriate to retain EU legislation that is revoked for the sake of efficiency where it is 'dormant' now but may become 'active later,' dependant on the relationship agreed between the EU and UK following exit day. This is discussed further below.

It should be noted that this is only an issue should the UK leave the EU without a deal. Should a deal be reached between the EU and the UK before exit day whereby all EU legislation pertaining to the BSC remains extant, then this Modification will no longer be needed and we will recommend to the Panel that they do not approve the implementation of P382.

289/08

P382 Draft Modification Report

4 April 2019

Version 1.0

Page 5 of 18

3 Solution

Proposed solution

The BSC will be amended to reflect where EU regulations will not be retained in EU law and where those changes will make the BSC ambiguous or confusing. Similarly, where appropriate, references to EU legislation will be amended to include the SI that has amended them (i.e. not all articles have been retained into UK law).

Analysis of the BSC and Code Subsidiary Documents

We have analysed the BSC and Code Subsidiary Documents (CSDs) to identify where amendments and/or deletions are needed. In doing this we have taken a multi-directional approach to ensure that all avenues have been covered:

- Trawl of BSC and CSDs for key terms e.g. 'Commission' 'Europe' and 'Regulation';
- Review of draft SIs to identify where the proposed changes to EU legislation may affect the BSC; and
- Review of all Modifications and Change Proposals (CPs) raised to implement EU legislation and whether the legal text and redlining implemented as part of those Mods and CPs will remain extant after exit day.

The summation of this analysis is that some references to EU legislation need to be removed and/or amended. The legal text implemented for some Modifications needs adjusting. However, no redlining pertaining to CPs, or CSDs amended by Modifications, needs to be adjusted.

Retaining parts of the BSC contrary to revocation of EU legislation

Some revocations of EU legislation require the BSC to be amended but we will not be doing so. The areas concerned are:

- Project TERRE and wider access;
- Capacity Allocation and Congestion Management; and
- Transparency and reporting of data by BSC Systems.

In all three cases, retaining the relevant parts of the BSC and maintaining the BSC System will not have a detrimental effect on the operation of the BSC.

Project TERRE

<u>P344 'Project TERRE'</u> is being implemented in two stages. The first stage, implemented on 28 February 2019, delivered the legal text and switched on the registration provisions. The second stage will be implemented on 7 November 2019 as part of the November 2019 BSC Release and will deliver the core TERRE functionality.

P344 is being implemented to deliver TERRE but will also offer wider access to the balancing market for GB Market Participants. GB will not be able to participate in TERRE after exit day. However, the BSC, in support of National Grid ESO (NGESO), will still be able to offer wider access to GB participants. Untangling the TERRE and wider access

289/08 P382 Draft Modification Report 4 April 2019 Version 1.0 Page 6 of 18 © ELEXON Limited 2019 components of P344 will be complicated and will need to be done in collaboration with NGESO.

Post exit day the P344-related text in the BSC will in effect, become dormant while NGESO and we establish how to facilitate wider-access. Another alternative is that the UK will negotiate participation in TERRE as a non-EU (third country) participant, similar to Switzerland. Given the investment to date and complexities of unravelling that work it would be more efficient to deal with P344 separate to this Modification and a separate Modification will be raised once a way ahead has been determined.

Capacity Allocation and Congestion Management

<u>Commission Regulation (EU) No 2015/1222 'Establishing a guideline on capacity allocation</u> <u>and congestion management (CACM)'</u> aims to promote effective cross-border competition in generation, trading and supply of electricity by establishing new cross-border EU electricity markets in the day-ahead and intraday timeframes.

To date, only one BSC Modification has been implemented to facilitate CACM – <u>P356</u> 'Aligning the BSC with Grid Code Modification GC0099 'Establishing a common approach to interconnector scheduling consistent with the single intraday market coupling processes set out within Regulation (EU) 2015/1222 (CACM)''. Regulation 2015/1222 will not be retained in UK law³.

P356 was implemented to allow for Cross-Border Intraday Trading (XBID) from a Settlement perspective. XBID is an EU-wide project but GB Interconnectors are yet to participate due to uncertainties around Brexit. This means that the relevant parts of the BSC have remained dormant since their implementation in November 2018. Given uncertainty around the UK's relationship with the EU's Internal Energy Market (IEM) post exit day we do not know if this part of the BSC will be required or not. Given this, and the fact that it is not doing any harm now, we do not see any need to amend the BSC in respect of the text implemented by P356.

Transparency reporting service

The Balancing Mechanism Reporting Service (BMRS) reports insider trading information on behalf of NGESO. One of BMRS's functions is to report certain transparency data to ENTSO-E⁴

The obligation to report data to ENTSO-E will no longer exist after exit day. However, as there is still uncertainty about our future relationship with the IEM and no requirement for BMRS to stop transmitting data, we have taken the view that it is more efficient to continue as we are rather than switching it off now to switch back on later. We will review this after exit day once our future relationship with the IEM becomes known.

Cross-Code collaboration

Ofgem's expectation is that all Code Administrators (CAs) will have Modifications raised similar to this Proposal to modify their respective Codes. Every effort (at both CA meetings

289/08

2382	
Draft Modification Report	

4 April 2019

Version 1.0

Page 7 of 18

³ The SI Electricity Network Codes and Guidelines (Markets and Trading) (Amendment) (EU Exit) Regulations 2019 revokes Commission Regulation 2015/1222

⁴ European Network Transmission System Operators – Electricity. The organisation that co-ordinates inter-TSO cooperation across the EU

and Ofgem arranged meetings) has been made by CAs to ensure consistency between the Codes and as such, we do not envisage any cross–Code impacts.

However, ELEXON will continue to liaise with other CAs to ensure that this remains the case. If conflicts do arise, we will make the Panel aware and recommend an appropriate cause of action to resolve the matter.

Legal text

Proposed changes to the BSC to deliver P382 are in Attachment A. Changes to the legal text since issuing the Report Phase consultation are in <u>Section 7</u>.

Are there any alternative solutions?

P382 proceeded straight to Report Phase and was not considered by a Workgroup. As such, there is no Alternative Modification.

289/08 P382 Draft Modification Report

4 April 2019

Version 1.0

Page 8 of 18

4 Impacts & Costs

Estimated central implementation costs of P382

ELEXON's costs to implement P382 are approximately \pounds 240. This cost is one day's effort to implement document changes to the BSC.

Indicative industry costs of P382

We do not expect P382 to impact industry in any way and therefore there will be no associated implementation costs.

Impact on BSC Parties and Party Agents	
Party/Party Agent	Potential Impact
Parties / Party Agents	No Impact

Impact on Transmission Company
No impact

Impact on BSCCo	
Area of ELEXON	Potential Impact
Change	Ongoing analysis of emerging relationship between UK and EU
Releases	Implementation of legal text

Impact on BSC Systems and processes		
BSC System/Process	Potential Impact	
All BSC Systems	No impact	

Impact on a Significant Code Review (SCR) or other significant industry change projects No impact on SCRs expected – we requested Ofgem treat P382 as an SCR Exempt Modification on 7 March 2019. Ofgem confirmed this on 15 March 2019.

> 289/08 P382 Draft Modification Report

4 April 2019

Version 1.0

Page 9 of 18

5 Implementation

Initial Implementation Date

The Panel agreed an initial P382 Implementation Date of **7 May 2019**, the day after the closure of the P382 Self-Governance window.

Recommended Implementation Date

However, given the continued uncertainty and fluid situation the Panel may like to consider revising the Implementation Date to **16 May 2019**. This would allow for the P382 Self-Governance window to close and for the standard scheduled Panel meeting to take place on 9 May 2019.

This revised Implementation Date would minimise delays to the implementation (7WDs later than the original Implementation Date and 5WDs after the standard scheduled Panel meeting on 9 May 2019), but allow the Panel to take any action before P382 was implemented, if necessary. For example, if P382 was no longer required or the exit day was further extended, the Panel could raise an Urgent Modification to reverse out P382 from the BSC or request an extension to the P382 Implementation Date to the new exit day or to allow for a 'reversing Modification' to go through the normal process if it was determined P382 was no longer required.

Why would P382 no longer be required?

If, prior to the Panel meeting on 11 April 2019 when this Draft Modification Report will be presented:

- A deal that won't affect the BSC is agreed by the EU; or
- Parliament vote to revoke Article 50 (i.e. the UK will remain an EU member).

P382 will have no legal basis for progressing and our recommendation will be that P382 is rejected.

Exit day extension

If exit day is extended prior to the Panel meeting on 11 April 2019, then the Panel will need to either:

- Determine a new Implementation Date after the revised exit day; or
- Reject P382 and a new Modification will be raised recommending an Implementation Date once the new exit day is set.

There is a risk that a last minute deal may be reached between the Panel meeting on 11 April and exit day. The legal position is that the UK leaves the EU at 2300 on 12 April 2019 unless a deal is reached before then that does not impact the BSC, in which case exit day will become 22 May 2019 and P382 has no legal basis for implementation. Our recommendation is that the Panel should make it's determination on this basis, considering the latest indications of whether there is likely to be a last-minute deal.

Appendix 2 explores further scenarios and possible options.

289/08	
P382	
Draft Mo	odification Report
4 April 2	2019
Version	1.0

Self-Governance

The Panel initially recommended P382 be treated as a Self-Governance Modification for the reasons detailed below.

P382 will not require the Gas and Electricity Market Authority (GEMA) approval because, thanks to the Withdrawal Bill, Settlement operations will not be affected, and therefore there will be no impact on Market Participants or consumers. This in turn means that there will be no impact on competition or how the Total System is operated. Similarly, the Withdrawal Bill will mean that there will be no effect on:

- Sustainable development;
- Safety or security of Supply; or
- The management of market or network emergencies.

P382 will have no effect on BSC governance and will not discriminate between different classes of Parties in any way. Consequently, P382 meets the Self-Governance Criteria and should be progressed as a Self-Governance Modification. Further, this is the approach being taken by other similarly impacted Codes.

289/08 P382 Draft Modification Report

4 April 2019

Version 1.0

Page 11 of 18

6 Panel's Initial Discussions

The Initial Written Assessment (IWA) for P382 was presented to the BSC Panel at its meeting on 14 March 2019 (Panel 288/04). The Panel agreed to submit P382 directly to the Report Phase, as it was evident what changes need to be made and there was nothing that a Workgroup could offer, so no reason not to proceed directly to Report Phase.

One Panel member asked if the BSC would allow the Panel to approve P382 under Self-Governance considering another Code Panel had difficulty with this. It was explained that the other Code requires Changes to be implemented within 5 Working Days of making a decision. As such, they have deferred making a decision until 1 April 2019 so that they wouldn't be in a situation where they are implementing Changes ahead of the SIs coming into force. ELEXON responded that as the Panel's decision is not due until after exit day, this isn't an issue for P382, and re-iterated that the Withdrawal Act will allow the BSC to continue to operate normally until P382 is implemented.

The Panel agreed with all recommendations unanimously as set out in Section 7 of this paper below and made no further comments.

Panel's views against Applicable BSC Objectives

The Panel agreed with the Proposer that this Modification will better facilitate Applicable BSC Objectives (a), (d) and (e).

Applicable BSC Objective (a)

The Transmission Licence requires that the BSC facilitate Settlement. If there is confusion in the BSC caused by defunct references then it will not be allowing NGESO to discharge Section C2 of their Transmission Licence. P382 will therefore facilitate the discharge of the Transmission Licence.

Applicable BSC Objective (d)

There is potential for confusion if the BSC contains defunct references to EU Legislation and bodies and such. This in turn could lead to reduced efficiency in implementing Balancing and Settlement arrangements. P382 will therefore better facilitate efficiency in the implementation of the BSC.

Applicable BSC Objective (e)

This Objective will be retained in the event of a no-deal Brexit. The Electricity Regulation and other regulations will remain as part of UK law but be amended from time to time by UK legislation for GB (we expect that the draft legal text will refer to `The Electricity Regulation as amended by...'). As such, the BSC will be required to comply with the Electricity Regulation. In the event of a no-deal Brexit, the Electricity Regulation will be amended and P382 will allow the BSC to comply with the amended Electricity Regulation, and will therefore better facilitate Objective (e).

The Proposer believes that this Modification will have no impact on the other Applicable BSC Objectives.



What are the Self-Governance criteria? A proposal that, if

implemented:

- a) is unlikely to have a material effect on:
 - i. existing or future electricity consumers; and
- ii. competition in the generation, distribution, or supply of electricity or any commercial activities connected with the generation, distribution, or supply of electricity; and
- iii. the operation of the national electricity transmission system; and
- iv. matters relating to sustainable development, safety or security of supply, or the management of market or network emergencies; and
- v. the Code's governance procedures or modification procedures, and
- b) is unlikely to discriminate between different classes of Parties

289/08
P382
Draft Modification Report
4 April 2019
Version 1.0
Page 12 of 18
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7 Report Phase Consultation Responses

This section summarises the responses to the Panel's Report Phase Consultation on its initial recommendations. You can find the full responses in Attachment B.

We received one response to the Report Phase Consultation, from a Distribution company.

One respondent to the Report Phase consultation stated that the new definition of "Regulation on Wholesale Energy Market Integrity and Transparency" or "REMIT"' should also refer to how it has been amended by another SI, 'The Electricity and Gas (Powers to Make Subordinate Legislation) (Amendment) (EU Exit) Regulations 2018'.

While it is true that "REMIT" has been amended by this second SI, the amendments made by this SI are concerned with transfer of responsibility etc. from EU bodies to UK bodies and does not affect the BSC. However, we recognise that in the interest of removing ambiguity, and future proofing of the BSC, there is no reason why this second SI shouldn't be added BSC Section X-1 and as such, we have made the necessary changes to the draft legal text.

The same respondent stated that in the revised definition of "Transparency Regulation Data" 'BMRS should be 'BMRA'. We agree with this and have made the necessary change.

Summary of P382 Report Phase Consultation Responses				
Question	Yes	No	Neutral/ No Comment	Other
Do you agree with the Panel's initial unanimous recommendation that P382 should be approved?	1	0	0	0
Do you agree with the Panel that the redlined changes to the BSC deliver the intent of P382?	0	1	0	0
Do you agree with the Panel's recommended Implementation Date?	1	0	0	0
Do you agree with the Panel's initial view that P382 should be treated as a Self-Governance Modification?	1	0	0	0
Do you have any further comments on P382?	0	1	0	0

289/08

P382 Draft Modification Report

4 April 2019

Version 1.0

Page 13 of 18

8 Recommendations

We invite the Panel to:

- AGREE that P382:
 - **DOES** better facilitate Applicable BSC Objective (a);
 - **DOES** better facilitate Applicable BSC Objective (d); and
 - **DOES** better facilitate Applicable BSC Objective (e);
- **DETERMINE** (in the absence of any Authority direction) that P382 is a Self-Governance Modification Proposal;
- **APPROVE** P382;
- **APPROVE** an Implementation Date of:
 - 7 May 2019, one Working day after closure of the Self-Governance window; and
- **APPROVE** the draft legal text;
- **APPROVE** the P382 Modification Report.

289/08 P382 Draft Modification Report

4 April 2019

Version 1.0

Page 14 of 18

Acronyms

Acronyms used in this document are listed in the table below.

Acronym	
Acronym	Definition
BEIS	Business, Energy and Industrial Strategy
BMRS	Balancing Mechanism Reporting Service
BSC	Balancing and Settlement Code
BSCCo	BSC Company
BST	British Summer Time
СА	Code Administrator
CACM	Capacity Allocation Congestion Management
CACoP	Code Administrator's Code of Practice
СР	Change Proposal
CSD	Code Subsidiary Document
EC	European Commission
ENTSO-E	European Network of Transmission System Operators – Electricity
ESO	Electricity System Operator
EU	European Union
GB	Great Britain
GEMA	Gas and Electricity Markets Authority
IEM	Internal Energy Market
IWA	Initial Written Assessment
NGESO	National Grid ESO
REMIT	Regulation on wholesale Energy Market Integrity and Transparency
SCR	Significant Code Review
SI	Statutory Instrument
SoS	Secretary of State
TERRE	Trans-European Replacement Reserve Exchange
UK	United Kingdom
XBID	Cross Border Intraday

External links

A summary of all hyperlinks used in this document are listed in the table below.

All external documents and URL links listed are correct as of the date of this document.

289/08

P382 Draft Modification Report

4 April 2019

Version 1.0

Page 15 of 18

Page(s)	Description	URL
4	Electricity and Gas (Market Integrity and Transparency) (Amendment) (EU Exit) Regulations 2019	https://www.gov.uk/eu-withdrawal-act- 2018-statutory-instruments/the- electricity-and-gas-market-integrity-and- transparency-amendment-eu-exit- regulations-2019
4	Electricity and Gas (Powers to Make Subordinate Legislation) (Amendment) (EU Exit) Regulations 2018.	http://www.legislation.gov.uk/uksi/201 8/1286/contents/made
4	Electricity and Gas etc. (Amendment etc.) (EU Exit) Regulations 2019	https://www.gov.uk/eu-withdrawal-act- 2018-statutory-instruments/the- electricity-and-gas-etc-amendment-etc- eu-exit-regulations-2019
4	Electricity Network Codes and Guidelines (Markets and Trading) (Amendment) (EU Exit) Regulations 2019	https://www.gov.uk/eu-withdrawal-act- 2018-statutory-instruments/the- electricity-network-codes-and- guidelines-markets-and-trading- amendment-eu-exit-regulations-2019
4	Electricity Network Codes and Guidelines (System Operation and Connection) (Amendment etc.) (EU Exit) Regulations 2019	https://www.gov.uk/eu-withdrawal-act- 2018-statutory-instruments/the- electricity-network-codes-and- guidelines-system-operation-and- connection-amendment-etc-eu-exit- regulations-2019
4	European Union Withdrawal Act (2018)	http://www.legislation.gov.uk/ukpga/20 18/16/contents
4	Parliamentary webpage explaining Secondary Legislation	https://www.parliament.uk/about/how/ laws/secondary-legislation/
5	'Value Added Tax (Miscellaneous Amendments and Revocations) (EU Exit) Regulations 2019'	https://www.gov.uk/government/public ations/statutory-instruments-relating- to-eu-exit/vat-statutory-instruments
5	The Value Added Tax (Place of Supply of Goods) Order 2004	http://www.legislation.gov.uk/uksi/200 4/3148/contents/made
6	P344 'Project TERRE'	https://www.elexon.co.uk/mod- proposal/p344/
7	Commission Regulation (EU) No 2015/1222 'Establishing a guideline on capacity allocation and congestion management (CACM)'	https://eur-lex.europa.eu/legal- content/EN/TXT/?uri=CELEX%3A32015R 1222
10	BSC Section B	https://www.elexon.co.uk/bsc-and- codes/balancing-settlement-code/

289/08

P382 Draft Modification Report

4 April 2019

Version 1.0

Page 16 of 18

Appendix 2: Further scenarios

What happens if a deal is reached after P382 is approved with an Implementation Date of 7 May 2019?

To 'cancel' P382 before it is implemented on 7 May 2019 either an Urgent Modification would be needed and would require the Panel to meet ex-committee⁵ to make determinations. An Urgent Modification would require Ofgem's approval of the urgent status and the urgent timetable

Raising a cancelling Modification through the standard process would delay implementation. Even if the Panel meet ex-committee to raise the Modification and pass to the Report Phase and approve a limited consultation period; the earliest possible Implementation Date would be 3 June 2019 i.e. 16 Working Days after the 9 May 2019 Panel meeting taking account of the Spring Bank Holiday. This would mean the BSC would be incorrect for almost four weeks.

A Fast Track Self-Governance Modification could be raised to cancel P382 on the grounds of needing to change inaccuracies in the BSC. This would need unanimous agreement of the Panel to raise and unanimous agreement on the Implementation Date. Due to the time to arrange an ex-committee Panel meeting (with attendance in person) and the requirements of Self-Governance, namely a 15 WD objection window, this would mean implementing even later than 16 May 2019.

What happens if P382 is rejected and no-deal is agreed by exit day?

If P382 is rejected and the UK leaves the EU at 2300 on 12 April then the BSC issue that caused P382 to be raised will still exist. To counter this we would need to raise a new 'reinstating' Modification that essentially replicates the P382 solution. As with the above scenario, this could be an Urgent Modification or a standard Modification.

We would recommend an Urgent Modification in this scenario in order to meet the Implementation Date of 7 May. The Panel has already stated that their intent is to approve implementation of no-deal Brexit changes on 7 May 2019. As this 'reinstating' Modification will be to deliver the P382 solution, then our recommendation is that it too should be implemented on 7 May 2019.

Following the standard Modification route of presenting the Initial Written Assessment at the 9 May 2019 Panel Meeting and the draft Modification Report at the Panel Meeting on 13 June 2019 would lead to an earliest Implementation Date of 5 June 2019.

Are there any other options?

There are other options that the Panel may wish to consider that are laid out below. The other options are in our order of recommendation.

P382 goes to the Authority for decision

At the 14 March Panel meeting, when the Panel approved P382 moving to the Report Phase, they stated their intent that P382 should be a Self-Governance Modification. In

289/08

P382 Draft Modification Report

4 April 2019

Version 1.0

Page 17 of 18

⁵ For Urgent Modifications the Panel can convene either in person or by telephone and need not necessarily be quorate. If not quorate, the Chair should attempt to seek the views of non-attending Panel Members

order to comply with the requirements of BSC Section F6 ELEXON has submitted the Selfgovernance statement to the Authority on 2 April 2019. However, so long as the Authority does not announce its determination on Self-Governance before the Panel makes its determinations on P382, then the Self-Governance statement can be withdrawn.

The advantage of this option is that once 12 April 2019 has passed the Authority can then either approve P382 (no-deal) or reject it (deal) without any of the risks discussed above. However, for this to work, it would require:

- No determination from the Authority prior to the 11 April 2019 Panel meeting;
- The Panel agrees to withdraw the Self-Governance statement on the morning of 11 April 2019;
- ELEXON will then notify those persons listed in BSC Section F2.1.10(a) immediately; and
- The Panel would make its recommendations to the Authority on the afternoon of 11 April 2019

The intent of Ofgem was that all Code Administrators should make their changes using the standard Modification process under Self-Governance. However, that was when exit day was expected to be 29 March 2019 and the final decision on whether to approve implementation would be taken after exit day. As the circumstances have changed since then it could be argued that this intent is no longer valid and, regardless of this, the Panel should act as it feels is most appropriate.

289/08 P382 Draft Modification Report

4 April 2019

Version 1.0

Page 18 of 18